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No. 5 of 2019  
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Date of Commencement: See Section 1  
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THE NANDI COUNTY COMMUNITY DEVELOPMENT ACT,
2019

An ACT of the County Assembly of Nandi to provide for the
Establishment, Administration and use of the Community
Development Scheme and for connected purposes

ENACTED by the County Assembly of Nandi as follows—

PART I—PRELIMINARY

Short title and Commencement

1. This Act may be cited as the Nandi County Community
Development Act, 2019, and shall come into operation seven days from
the date Assent.

Interpretation

2. In this Act, unless the context otherwise requires—

"Chief Officer" means Chief Officer for the time being responsible
for finance and economic planning;

"Community" mean residents of a particular area or region as a
Ward, location or sub-location and having common interests;

"Community Projects Forum" means Forum established under
section 10;

"Executive Committee Member" means the Member of the County
Executive Committee for the time being responsible for finance and
economic planning;

"Nandi County Budget and Economic Forum" means the Forum
established by section 137 of the Public Finance Management Act, 2012;

"Officer Administering the Fund" means the person appointed under
section 8;

"Project" means an eligible project as described in this Act;

"Scheme" means the Community Development Scheme established
under Section 3;

"Village Administrator" means village Administrator appointed
under the County Government Act, 2012;

"Ward" has the meaning assigned in the Elections Act, 2011.
Establishment of the Scheme

3. (1) There is established a Scheme to be known as the Community Development Scheme.

Object and Purposes of Scheme

4. The purpose of the Scheme is to facilitate public participation and to give self-determination to the community for their socio-economic development and is intended to achieve the following objectives—

(a) give effect to the objects of devolution and in particular Articles 174(c), 174(d), 174(f), 174(g), 174(h), 176(2) and 196 of the Constitution;

(b) channel the use of public funds at the lowest level of governance where the most vulnerable exist;

(c) ensure equity in the distribution of funds in the County;

(d) ensure community driven development and local-level participation in the identification, prioritization, implementation and evaluation of development activities at the Ward level; and

(e) provide for accountability and transparency in the disbursement and use of Public resources.

PART III—CAPITAL OF THE SCHEME

Capital of Scheme

5. (1) The Capital of the Scheme shall consist of—

(a) an amount being not less than 30% of the development budget calculated on the basis of the most recent audited accounts of Nandi County;

(b) any monies accruing to, donated, lent or received by the Scheme from any other lawful source.

(2) The amount referred to in sub-section 1 (a) shall be appropriated by the County Assembly in each financial year.

(3) Any monies which remain unutilized at the end of the financial year shall be re-appropriated for the same purpose in the subsequent financial year.
Division of funds

6. (1) The funds appropriated in accordance with section 5(2) shall be shared amongst the Wards as follows—

   (a) eighty percent (80%) shall be shared equally among all the Wards in Nandi County;

   (b) twenty percent (20%) shall be equitably shared on the basis of population and level of development.

(2) Notwithstanding the generality of subsection 1(b), the population and level of development in a Ward shall be determined by the department of the County Executive responsible for matters of economic planning.

Disbursement of Funds

7. The County Treasury shall ensure timely disbursement of funds for implementation of projects under this Act.

PART IV—ADMINISTRATION OF THE SCHEME

Officer Administering the Scheme

8. There shall be an Officer Administering the Scheme who shall be the Chief Officer responsible for matters of finance.

Functions of the Officer Administering the Scheme

9. The Officer Administering the Scheme shall perform the following functions—

   (1) Offer secretariat services to the Community Projects Committees;

   (2) Coordinate and liaise between the Nandi County Budget and Economic Forum and the Community Projects Forums;

   (3) ensure allocation and disbursement of funds in every Ward;

   (4) ensure prudent management of the Scheme;

   (5) receive project proposals submitted for various wards in accordance with the Act and forward to the relevant department of the County Executive for costing;

   (6) receive from the relevant department of the County Executive the reports on costing and forward to the Community Project Committees;

   (7) Submit the list of approved projects to the Nandi County Budget and Economic Forum for integration with the relevant Department's
Budget Estimates;

(8) keep or cause to be kept proper books of accounts and other books and records related to the Scheme;

(9) Maintain an asset register for each Ward;

(10) Be the custodian of all records and assets of the Scheme;

(11) Perform any other duties that maybe reasonably assigned to him by the Member of the County Executive Committee from time to time.

Secondment of Staff

10. The Member of the County Executive Committee shall, upon request by Officer Administering the Scheme, facilitate secondment to the Scheme of such officers from the county public service as may be appropriate and necessary for the proper management of the Scheme.

PART V—COMMUNITY PROJECTS FORUM AND PROJECT IDENTIFICATION

Community Projects Forum

11. (1) There is established the Community Projects Forum in every Ward.

(2) The Forum shall consist of—

(a) The Ward Administrator who shall be the Secretary or in case of a vacancy in the office of Ward Administrator, the person appointed under paragraph 2(e) shall hold office for the time being;

(b) A representative of youth groups in the Ward;

(c) A representatives of women groups in the Ward;

(d) A representative of persons living with disabilities in the Ward;

(e) A representative of professionals in the Ward;

(f) All village administrators in the ward.

(3) The persons referred to in section 2(b), (c), (d) and (e) shall be nominated by the County Public Service Board and approved by the County Assembly, while taking into consideration geographical location of the word.

(4) The members shall choose the chairperson from amongst the members.
(5) The Executive Member shall prescribe the procedures of conducting the business and affairs of the Community Projects Forum.

**Removal of Members**

12. (1) A member other than the Ward Administrator and the Village Administrators member may—

   (a) At any time resign from office by notice in writing to the Officer Administering the Scheme;

   (b) Be removed from office by the County Public Service Board on recommendation of the Officer Administering the Scheme if the member;

   (i). Has been absent from three consecutive meetings of the Community Projects Forum without its permission;

   (ii). Is convicted of a criminal offence that amounts to a felony under the laws of Kenya;

   (iii). Becomes an undercharged bankrupt;

   (iv). Is incapacitated by prolonged physical or mental illness for a period exceeding six months; or is otherwise unable or unfit to discharge his functions.

(2) A member of the Community Projects Forum may be removed from Office for

(a) gross violation of the Constitution or any other law including this Act.

(b) A person desiring the removal of a member of the Community Projects Forum may present a Petition to the County Assembly setting out the alleged facts constituting the violation under subsection (2)(a).

(c) The County Assembly Select Committee shall within fourteen days—

   (i) Investigate the matter; and

   (ii) report to the County Assembly on whether the grounds for the alleged violation have been substantiated.

(d) If the select committee reports that it finds the allegations—

   (i) unsubstantiated, no further proceedings shall be taken; or

   (ii) substantiated, the county assembly shall vote whether to
approve the resolution requiring the member of the County Projects Forum to be dismissed.

e) If a resolution under subsection (5) (ii) is supported by a majority of the members of the county assembly—

   (i) the speaker of the county assembly shall promptly deliver the resolution to the County Public Service Board; and

   (ii) the County Public Service Board shall dismiss the member.

(3) Notwithstanding Subsection 12(2) a position falling vacant shall be filed within a period not exceeding three months in the procedure set under clause

Functions of Community Projects Forum

13. (1) The Community Projects Forum shall be responsible for—

   (a) Organizing meetings in the Ward for community participation;

   (b) Harmonizing all projects identified in the Ward;

   (c) Preparing a list of priority projects in the Ward as identified by the residents;

   (d) Forwarding the projects list to the relevant department for costing.

   (e) Preparing the project proposal for each project in the Ward proposed for funding.

   (f) Ensuring that the projects identified are in conformity with the County Integrated Development Plan, Annual Development Plan and any other County Development Plans.

   (g) Performing any other functions necessary for the proper implementation of the Scheme.

Conduct of Public Participation Forums

14. (1) The Village Administrator shall mobilize and facilitate public participation forums for the residents of each village to identify priority projects in the village in each year.

(1) Notwithstanding the generality of sub-regulation (1), the public participation forums for purposes of project identification under this Act shall be held at a location generally known to host such meetings and at such times as may be prescribed.

(2) Upon project identification at the village level, the Ward
Administrator shall convene the Community Projects Forum to harmonize and prioritize all projects in the ward.

(3) The Community Projects Forum shall indicate the order of priority projects identified for implementation.

(4) The projects identified under this Act shall be in conformity with the County Integrated Development Plan, Annual Development Plan and any other County Development Plan.

Submission of Project Proposals

15. (1) After approval by the Community Projects Forum, the Chairperson of the Community Project Forum, shall submit the list of proposed ward-based projects to be funded and implemented under this Act to the Officer Administering the Scheme.

(2) The Officer Administering the Scheme shall within seven days—

(a) receive, review and scrutinize the lists of proposed priority projects;

(b) compile and consolidate the approved projects lists from all Community Projects Forums; and

(c) submit the consolidated list of approved projects to the relevant Department for costing.

(3) The relevant Department shall cost the projects and submit a report to the Officer Administering the Scheme within 14 days.

Whenever the total cost of the projects listed exceed the ceiling for a particular Ward, then in accordance with section 14(4) the order in which they are listed shall be taken as the order of priority for purposes of allocation of funds, provided that on-going projects shall take precedence over all other projects.

(4) The Officer Administering the Scheme shall submit the consolidated list of projects to the Nandi County Budget and Economic Forum in time for inclusion of the projects in the relevant Department’s Budget Estimates.

Submission Deadline

16. (1) The Executive Committee Member shall at the time of issuing the Circular under section 128(2) of the Public Finance Management Act, 2012 give a schedule of dates for submission of the projects list under this Act.

(1) Notwithstanding the generality of sub-section (1), the
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deadline for submission must be in time for inclusion of the projects in the relevant Department’s budget estimates.

Submission Form

17. (1) The list of projects shall be submitted on a Ward Projects Submission Form set out in the Second Schedule to this Act accompanied by the report of the Public participation forums approving the projects and minutes of the Community Projects Forum.

(2) All projects proposed for every Ward shall be listed in the Form together with the cost estimates, amounts allocated and amounts disbursed to such projects.

Project Description Form

18. For every project listed in the Form, there shall be attached a Project Description Form set out in the Third Schedule.

List to be serialized

19. The projects listed for each Ward shall be numbered by the Community Projects Forum and the serial numbers of all projects in a Ward shall bear the number of the Ward as delineated by the Independent Electoral and Boundaries Commission in order to ensure that a project retains the same serial number every year until its completion.

Criteria for Projects

20. (1) The types of projects submitted for funding under this Act shall comply with the provisions of this Act.

(2) The Community Projects Forum is responsible for ensuring that the list of projects submitted for funding complies with the provisions of the Act and their total cost does not exceed the allowable ceiling for the particular Ward.

(3) If the list of projects submitted for funding is in contravention of subsection (2) the same shall be referred back to the Community Projects Forum for amendment and re-submission.

(4) Whenever the amount for projects in a Ward is less than the allowable ceiling for whatever reason, the shortfall shall be indicated as unallocated amount against that particular Ward on the list to be forwarded to the Officer administering the Scheme and shall be treated in accordance with section 5(3) of this Act.
PART VI—TYPES OF PROJECTS

Projects to be Community Based

21. (1) Projects under this Act shall—

(a) be in respect of those falling within the functions of the county government as contemplated under Part 2 of the Fourth Schedule to the Constitution;

(b) be in line with County Integrated Development Plan or as proposed by the community so long as it is in line with the County Government functions; and

(c) be community based in order to ensure that the prospective benefits are available to a widespread cross-section of the inhabitants of a particular area.

(2) Any funding under this Act shall be for a complete project or a defined phase, of a project and may include the acquisition of land and buildings.

(3) All projects shall be projects as defined under this Act and may include costs related to studies, planning and design or other technical input for the project but shall not include recurrent costs of a facility.

(4) Funds provided under this Act shall not be used for the purpose of supporting political bodies or political activities or for supporting religious bodies or religious activities.

Number of Projects

22. (1) The number of projects to be included in the Ward Projects Submission Form specified in the Second Schedule shall be a minimum of five for every Ward spread evenly within the Ward in each financial year.

(2) Project activities of a similar nature in a particular Ward may be combined and considered as one project for purposes of subsection (1) provided that the sub projects are listed in the Second Schedule.

(3) Wards may pool resources for joint projects provided that the decision for such joint projects shall first be approved by the Officer Administering the Scheme in liaison with the relevant Community Project Forums of each of the participating wards and shall be reflected on the projects listed for each of the participating wards.
Cost Estimates to be realistic

23. The Community Projects Forum and the Officer Administering the Scheme shall make appropriate consultation with the relevant Government Departments, to ensure that cost estimates for the projects are as realistic as possible.

Personal Awards to be excluded

24. A project or any part thereof which involve personal awards to any person in cash or in kind, shall be excluded from the list of projects submitted in accordance with section 19 of the Act.

PART VII—IMPLEMENTATION OF PROJECTS

Project Implementation

25. (1) Projects under this Act shall be implemented with the relevant department of the County Government.

(2) In accordance with Section 104 of the County Governments Act, 2012, implementation of projects under this Act shall be in accordance with the planning framework established under the Public Finance Management Act, 2012 and the County Governments Act, 2012.

(3) Without prejudice to the generality of sub-section (2), projects to be implemented under this Act shall be included in the Annual Development Plan of the County and the County Fiscal Strategy Paper.

(4) For purposes of the budget, the projects under these regulations shall be a captured as projects under the relevant department implementing the project.

Period for Implementation of Projects

26. A project or a defined phase of a project under this Act shall be implemented within one financial year.

Monitoring and Evaluation

27. (1) The Monitoring and Evaluation unit shall be responsible for monitoring the implementation of projects under this Act and shall submit a report on the on-going projects to the Executive Committee Member and the County Assembly.
(2) The Monitoring and evaluation unit to whom the function under sub-section (1) is delegated shall prepare and submit a report on the implementation status of the projects.

**Record of Receipts and Disbursement**

28. The Officer Administering the Scheme shall compile and maintain a record showing all receipts and disbursements on a quarterly basis in respect of every project and sub-project under this Act and shall submit such record to the County Assembly and the Executive Committee Member.

**Audit**

29. All funds utilized in the Scheme as provided for under this Act shall be audited and reported upon by the Auditor-General.

**PART VIII—COUNTY ASSEMBLY SELECT COMMITTEE**

**Establishment of the County Assembly Select Committee**

30. (1) The County Assembly shall, in accordance with its Standing Orders, establish a Select Committee consisting of a chairperson who shall be the Speaker and not more than ten other members of the County Assembly.

(2) The term of office of the members of the County Assembly Select Committee shall be three years renewable or upon the appointment of a new committee in a manner provided for in this Act, whichever comes earlier.

(3) The procedures and rules for the operations of the County Assembly Select Committee shall be governed by the Standing Orders of the County Assembly.

**Functions of the County Assembly Select Committee**

31. (1) The functions of the County Assembly Select Committee shall be to—

(a) consider and recommend to the County Assembly any matter requiring action by the County Assembly pursuant to the provisions of this Act;

(b) oversee the implementation of this Act and in this respect, shall annually submit a report to the County Assembly and where necessary, propose any amendments to this Act;
(c) oversee the policy framework and legislative matters that may arise in relation to the Fund;

(d) continually review the framework set out for the efficient delivery of development programmes financed through the Act;

(e) consider and report to County Assembly with recommendations, names of persons required to be approved by County Assembly under this Act.

PART IX—MISCELLANEOUS PROVISIONS

Executive Committee Member to make Regulations

32. (1) The Member of the County Executive Committee may make regulations for the smooth running of the Scheme and such regulations shall be approved by the County Assembly before implementation.

(2) The Member of the County Executive Committee may amend any of the Schedules through a notice in the Gazette.

Provisions in the Act are Complementary

33. (1) The provisions of this Act shall be complementary to any other development efforts by the national government, the county governments or any other agency and nothing in this Act shall be taken or interpreted to mean that an area may be excluded from any other development programmes.

(2) For the avoidance of doubt, normal Government development allocations shall continue alongside the projects funded under this Act.

Offences and Penalties

34. (1) Any person who misappropriates any funds or assets from the Scheme or assists or causes any person to misappropriate or apply the funds otherwise than in the manner provided in this Act, shall be guilty of an offence and shall, upon conviction, be liable to imprisonment for a term not less than five years or to a fine not less than five hundred thousand shillings or to both.

(2) Notwithstanding provisions of subsection (1) above nothing shall stop the county government from recovering in full the misappropriated funds.

(3) Any Community Projects Committee member who causes the Scheme to incur liabilities on projects not approved shall be personally or collectively liable to the extent of the losses incurred.
PART X—TRANSITIONAL PROVISIONS

Transitional Duties of the Ward Administrator

35. (1) Pending the appointment of the Village Administrators, the Ward Administrators to whom a particular village Administrator is supposed to report shall perform all the functions required of the village administrator under this Act.

(2) Subsection (1) above lapses with the appointment of a village administrator with respect to the functions of that particular village administrator.

Repeal of Nandi County Ward Development Act No.7 of 2014

36. The Nandi County Ward Development Act, No.7 of 2014, is repealed.
FIRST SCHEDULE (s. 6)

CONDUCT OF BUSINESS AND AFFAIRS OF THE COMMUNITY PROJECTS FORUM

Tenure of the Forum Members

1. The Chairperson or a member of the Community Projects Forum other than the Ward Administrator and the Village Administrator shall, subject to the provisions of this schedule, hold office for a period of three years, on such terms and conditions as may be specified in the instrument of appointment, but shall be eligible for re-appointment for a further term of three years.

Meetings

2. (1) The Community Projects Forum shall meet not less than six and not more than eighteen times in every financial year and not more than two months shall elapse between the date of one meeting and the date of the next meeting.

(2) Notwithstanding sub paragraph (1), the Chairperson may, and upon requisition in writing by at least five members shall, convene a special meeting of the Community Projects Forum at any time for the transaction of the business of the Community Projects Forum.

(3) Unless three quarters of the total members of the Community Projects Forum otherwise agree, at least fourteen days' written notice of every meeting of the Community Projects Forum shall be given to every member of the Community Projects Forum.

(4) The quorum for the conduct of the business of the Community Projects Forum shall be five members.

(5) The Chairperson shall when present, preside at every meeting of the Community Projects Forum but the members present shall elect one member to preside whenever the Chairperson is absent, and the person so elected shall have all the powers of the Chairperson with respect to that meeting and the business transacted thereat.

(6) Unless a unanimous decision is reached, a decision on any matter before the Community Projects Forum shall be by a majority of the votes of the members present and voting, and in case of an equality of votes, the Chairperson or the person presiding shall have a casting vote.

(7) Subject to subparagraph (4), no proceedings of the Forum shall be invalid by reason only of a vacancy among the members thereof.
(8) Subject to the provisions of this Schedule, the Community Projects Forum may determine its own procedure and for the attendance of other persons at its meetings and may make standing orders in respect thereof.

Committees of the Community Projects Forum

3. (1) The Community Projects Forum may establish such committees as it may deem appropriate to perform such functions and responsibilities as it may determine.

(2) The Community Projects Forum shall appoint the chairperson of a committee established under subparagraph (1) from amongst its members.

(3) The Community Projects Forum may where it deems appropriate, invite any person to attend the deliberations of any of its committees.

(4) All decisions by the committees appointed under subsection (1) shall be ratified by the Community Projects Forum.

Disclosure of Interest

4. (1) A member who has an interest in any contract, or other matter present at a meeting shall at the meeting and as soon as reasonably practicable after the commencement, disclose the fact thereof and shall not take part in the consideration or discussion of, or vote on, any questions with respect to the contract or other matter, or be counted in the quorum of the meeting during consideration.

(2) A disclosure of interest made under subparagraph (1) shall be recorded in the minutes of the meeting at which it is made.

(4) A member of the Community Projects Forum who contravenes subparagraph (1) shall cease to be a member of the Community Projects Forum upon direction of the Member of the Community Projects Forum.

Common Seal

5. (1) The common seal of the Community Projects Forum shall be kept in such custody as the Community Projects Forum may direct and shall not be used except on the order of the Forum.

(2) The affixing of the common seal of the Community Projects Forum shall be authenticated by the signature of the Chairperson, the Ward Administrator and one member nominated by the Community Projects Forum and any document not required by law to be made under seal and all decisions of the Community Projects Forum may be
authenticated by the signatures of the Chairperson, Ward Administrator and that member nominated by the Community Projects Forum.

(3) The common seal of the Community Projects Forum when affixed to a document and duly authenticated shall be judicially and officially noticed and unless and until the contrary is proved, any necessary order or authorization by the Community Projects Forum under this section shall be presumed to have been duly given.
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Total for the Financial Year

THIRD SCHEDULE (s. 18)
PROJECT DESCRIPTION FORM

Ward No: .........................
Ward Name ....................... County ....................
Project Number ....................
Project Title ........................
Sector.................................................................

Status of projects (tick one)
(a) New
(b) Extension
(c) On-going
(b) Rehabilitation

Brief statement on project status at time of submission
Financial year.......................to..................................
Original Cost estimates, in KSh..........................dated............
Amount allocated last financial year..............................
Person completing form:.............................................

Name ..........................................................
Position ......................................................
This Day..............................of ................